EMERGENCY/DISASTER DECLARATIONS

Montana Disaster and Emergency Services (DES) developed this section to assist local governments with emergency or disaster declarations. The following material addresses declarations at the local, state and federal levels.

When submitting declaration requests it is important to note:

- The state and federal programs referenced in this section are the ones most commonly activated, but are not the only sources of assistance. Before deciding which type of assistance to request, contact DES to determine the appropriate program; DES staff members are current on programs, eligibility requirements and guidelines.
- 2. All state and federal declaration requests must be sent to Montana DES as they are responsible for the coordination and processing of these documents on behalf of the Governor.

LOCAL DECLARATIONS

At the onset of any incident, the local jurisdiction should strongly consider declaring an emergency or disaster (see Attachments 1 & 2 for declaration resolution examples). A declaration early on activates the jurisdiction's Emergency Operations Plan and opens the door to additional authority not available otherwise (see Montana Code Annotated, MCA, 10-3-406). The local jurisdiction does not have to, but may, levy up to the 2 mils (MCA 10-3-405) during this process to cover incident expenses.

Care should be taken when drafting the declaration resolutions in specifying whether an emergency or disaster is being declared because state law defines the two terms differently and they are often confused and used interchangeably. The following definitions apply:

Emergency - the imminent threat of disaster causing immediate peril to life or property which timely action can avert or minimize.

<u>Disaster</u> - the occurrence or imminent threat of widespread or severe damage, injury or loss of life or property resulting from any natural or manmade cause, including tornadoes, windstorms, snowstorms, wind-driven water, high water, floods, wave action, earthquakes, landslides, mudslides, volcanic action, fires, explosions, or air or water contamination requiring emergency action to avert danger or damage, blight, droughts, infestations, riots, sabotage, hostile military or paramilitary action, disruption of state services, or accidents involving radiation byproducts or other hazardous materials.

STATE DECLARATION - GOVERNOR'S EMERGENCY AND DISASTER FUND

On small-scale emergency or disaster situations that are beyond local government's capability, assistance may be available from the Governor's Emergency and Disaster Fund. The submission to DES requesting such assistance must include the following:

- 1. A copy of the local resolution declaring that an emergency or disaster exists, the situation is beyond their financial capability and that they have levied the two mil emergency levy (see Attachments 3 & 4 for declaration resolution examples).
- 2. A request to the Governor for a declaration using the format found in Attachment 5. The request must include a description of the situation, official action taken, damage estimates, identification of local resources available for response and the amount of financial assistance required, and must be submitted within 30 days of the event.

FEDERAL DECLARATIONS

Assistance is requested through a federal declaration when an emergency or disaster escalates beyond the capability of local and state resources. Three primary types of federal declarations exist:

Small Business Administration (SBA)

These programs are designed to aid individuals and businesses. SBA provides low interest loans through its physical and/or economic injury loan programs or under the economic dislocation program. These programs may be activated through an SBA, Secretary of Agriculture or Presidential declaration.

To activate assistance through an SBA declaration, the request submitted to DES should be in a format similar to the one in Attachment 6. The request must include basic information on the disaster and the effect on individuals and businesses. The local declaration resolution accompanying the request does not have to indicate that the 2 mils have been levied (see Attachments 1 & 2 for declaration resolution examples).

Secretary or Agriculture - Drought

A Secretarial disaster designation may be requested for damage to crops due to a variety of causes. This section addresses the appropriate process with regard to drought because it is the most common Secretarial designation. The Secretarial designation activates Farmer's Home Administration low

interest loans to producers affected by the drought and normally activates the SBA assistance programs mentioned earlier.

Attachment 7 is an example of the letter which must be submitted to DES by the commissioners to activate the process for obtaining a Secretarial drought designation; completion of the process may take up to six months. The commissioners are not required to include a local declaration resolution with their request letter and the 2 mils is not a consideration in this case. DES will coordinate the designation request on behalf of the commissioners. They will facilitate the Governor's request to the United States Department of Agriculture.

Attachment 8 is a flow-chart of the process involved in obtaining a drought designation from the Secretary of Agriculture.

Along with initiating the designation process, commissioners should strongly consider forming a Local Drought Advisory Committee. The purpose of the committee is to deal with local issues and try to mitigate the impact of the impending drought situation.

Presidential

Assistance under a Presidential declaration is activated according to Public Law 93-288 (as amended by PL 100-707, Stafford Act). Several types of assistance, including individual and public, may be available depending on the severity and magnitude of the situation.

Attachment 9 is an example of the request which must be submitted to DES by the commissioners requesting the declaration. The request should contain specifics on the severity or magnitude of the damage; number of people, homes, businesses, and facilities etc. that are affected and indicate that the local government has committed all available resources. The accompanying local declaration resolution does not have to, but may, include the levying of two mils (see Attachments 1 - 4 for resolution examples). If the two mils have not been levied, the levying may be required at a later date depending on the arrangements for matching funds.

City Clerk

MUNICIPAL DECLARATION RESOLUTION RESOLUTION NO.____

WHEREAS, (type of occurrence: earthquake, flooding, winter storm etc.) has occurred or is anticipated within the City of <u>(name of city)</u> on or about (<u>date of occurrence or anticipated occurrence)</u> .
NOW, THEREFORE, BE IT RESOLVED by the City Council that an (emergency or disaster) is hereby declared pursuant to Section 10-3-(402 or 403 MCA and all provisions of the City Emergency Operations Plan are in effect.
BE IT FURTHER RESOLVED, that copies of this resolution be filed with the City Clerk, County Assessor and the Montana Disaster and Emergency Services Division in Helena.
PASSED AND ADOPTED by the <u>(name of city</u>) City Council this day of, 2
 Mayor
(SEAL)
ATTEST: Membe
Membe

RESOLUTION NO.____

WHEREAS, (type of occurrence: earthquake, flooding, winter storm etc.) has occurred or is anticipated within the County of __(name of county) ___ on or about (date of occurrence or anticipated occurrence).

NOW, THEREFORE, BE IT RESOLVED by the County Commissioners that an <u>(emergency or disaster)</u> is hereby declared pursuant to Section 10-3-(402 or 403) MCA and all provisions of the County Emergency Operations Plan are in effect.

BE IT FURTHER RESOLVED, that copies of this resolution be filed with the County Clerk and Recorder, County Assessor and the Montana Disaster and Emergency Services Division in Helena.

PASSED AND ADOPTED by the (name of concommissioners this day of, 2	unty) Board of County
(SEAL)	 Chairman
ATTEST:	Commissioner
	Commissioner
Clerk and Recorder	

ATTACHMENT 3 ["Click Here" for Word Version]

MUNICIPAL DECLARATION RESOLUTION

RESOLUTION	NO.
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WHEREAS, (<u>type of occurrence: flooding, snowstorm, tornado etc.</u>) has caused severe damage to (<u>type of damage: streets, bridges, public buildings etc.</u>) within the City on (<u>date damage occurred or began</u>); and

WHEREAS, restoration of these (<u>services and/or facilities</u>) is essential to ensure the health, safety and welfare of residents of the City; and

WHEREAS, the City has committed all available resources, taken all possible action to combat and to alleviate the situation and local resources are not adequate to cope with the situation.

NOW, THEREFORE, BE IT RESOLVED by the City Council that an (<u>emergency or disaster</u>) is hereby declared pursuant to Section 10-3-(<u>402 or 403</u>), MCA, because expenditures for repair and damaged facilities will be beyond the financial capability of the City.

BE IT FURTHER RESOLVED, that there shall be appropriated immediately to the Emergency Fund Number 2260 an amount equivalent to two (2) mills on the taxable valuation of the City pursuant to Section 10-3-405, MCA. Said two (2) mills will be levied during fiscal year (<u>the next Fiscal Year</u>) and be utilized for restoring services and repairing facilities damaged by the (<u>type of occurrence: flooding, snowstorm, tornado, etc.</u>).

BE IT FURTHER RESOLVED, that copies of this resolution be filed with the City Clerk, County Assessor and the Montana Disaster and Emergency Services Division in Helena.

DAGGED AND ADOPTED Latter (1.1.) O'C. O. ... Intil

day of, 2	rne or city Council this
(SEAL)	Mayor
ATTEST:	Member
	Member
City Clerk	

ATTACHMENT 4 ["Click Here" for Word Version]

COUNTY DECLARATION RESOLUTION

RESOL	UTION I	NO.	
		110.	

WHEREAS, (<u>type of occurrence: flooding, snowstorm, tornado etc.</u>) has caused severe damage to (<u>type of damage: roads, bridges, public buildings etc.</u>) within the County on (<u>date damage occurred or began</u>); and

WHEREAS, restoration of these (<u>services and/or facilities</u>) is essential to ensure the health, safety and welfare of residents of the County; and

WHEREAS, the County has committed all available resources, taken all possible action to combat and to alleviate the situation and local resources are not adequate to cope with the situation.

NOW, THEREFORE, BE IT RESOLVED by the County Commissioners that an (<u>emergency or disaster</u>) is hereby declared pursuant to Section 10-3-(<u>402 or 403</u>), MCA, because expenditures for repair and damaged facilities will be beyond the financial capability of the County.

BE IT FURTHER RESOLVED, that there shall be appropriated immediately to the Emergency Fund Number 2260 an amount equivalent to two (2) mills on the taxable valuation of the County outside the incorporated municipalities, pursuant to Section 10-3-405, MCA. Said two (2) mills will be levied during fiscal year (the next Fiscal Year) and be utilized for restoring services and repairing facilities damaged by the (type-of-occurrence:flooding, snowstorm, total-occurrence.

BE IT FURTHER RESOLVED, that copies of this resolution be filed with the County Clerk and Recorder, County Assessor and the Montana Disaster and Emergency Services Division in Helena.

PASSED AND ADOPTED by the (name of c	
Commissioners this day of, 2	' -
	Chairman
(SEAL)	
ATTEST.	Commissioner
ATTEST:	
	Commissioner
Clerk and Recorder	

ATTACHMENT 5 ["Click Here" for Word Version]

LOCAL DECLARATION REQUEST TO GOVERNOR

(Type on the requesting jurisdiction Letterhead)

Date:	
The Honorable Governor of Montana State Capitol Helena, Montana 59620	
Dear Governor:	
Pursuant to our authority as	of , Montana, we request that an
emergency/disaster be declared immediately to paccordance with the provisions of Title 10, Chapte	rovide supplemental disaster relief in

1. SITUATION

A. Date and description of conditions causing emergency/disaster:

Beginning May 15, 1985, heavy rain began falling with 6" recorded by May 20, 1985. The rain, warming temperatures and rapid snowmelt in the higher elevations caused rivers and streams to leave their channels and flood adjacent lowland areas.

B. Description of damages to public sector: (If appropriate.)

Preliminary damage assessments indicate widespread damage to county roads. An estimated 25 county roads are impassable due to flood damage. Three rural communities are completely isolated at this time and two others are accessible only through long detours.

C. Description of damages to private sector:

Farm and ranch damages are extensive, with livestock losses especially heavy. It is estimated that 100 farm or ranch families are isolated because of loss of road access. In addition to damage in the communities of Brownsville, Golden, Brockport, Park City and Willis, 125 families were evacuated.

D. Description of economic impact:

Immediate economic impact is apparent; a major employer, M&M Manufacturing that employs 250 people at their plant in Brownsville, has ceased operations since supply and delivery problems, as well as employee absenteeism, preclude normal operations. The company anticipates return to full production in 30-40 days.

2. OFFICIAL ACTION

- A. A local (<u>emergency/disaster</u>) has been declared and the emergency two (2) mill levy authorized by Section 10-3-405, MCA, has been levied. A copy of the signed resolution is attached.
- B. Other actions taken.

The local health officer has issued a boil order for all drinking water due to possible contamination. Also, the sheriff's posse was activated and they assisted in the evacuation of Willis.

3.	DAMAGE ESTIMATES	
	A. Debris Clearance	\$ 5,000.00
	B. Protective Measures	<u>\$ 2,500.00</u>
	C. Road Systems	<u>\$ 62,500.00</u>
	D. Water Control FacilitiesE. Public Buildings and Related Equipment	<u>\$</u> \$_
	F. Public Utilities	\$_
	G. Public Facilities Under Construction	\$ <u>_</u>
	H. Other Damages (Not in above categories)	\$
	TOTAL ESTIMATED DAMAGES:	\$ 70,000.00
4.	LOCAL RESOURCES	
	Names of Funds Involved: (Road Fund)	
	Cash balance in Disaster Fund as of June 30, 2	\$ 687.00
	Estimated value of 2 mill emergency levy	<u>\$ 24,848.00</u>
	ESTIMATED FINANCIAL RESOURCES AVAILABLE:	\$ 25,535.00
5.	ASSISTANCE REQUIRED ESTIMATED STATE ASSISTANCE REQUESTED:	\$ 44,465.00 __
<u>(T</u>	itle of Board or Council)	
By (C	r: hairman or Mayor)	
(Λ	Member)	
(M	lember)	
(S	EAL)	
АТ	TEST:(Clerk and Recorder	or City Clerk)

cc: Administrator Montana Disaster & Emergency Services P.O. Box 4789 Fort Harrison, MT 59636-4789

ATTACHMENT 6 f"Click Here" for Word Version]

SMALL BUSINESS ADMINISTRATION REQUEST

(TYPE THIS LETTER ON COUNTY or CITY LETTERHEAD)

(Date)	
The Honorable Governor of Montana State Capitol Helena, MT 59620	
Dear Governor	_:
caused extensive (economic or pl	(type of occurrence: fire, snowstorm, flood etc.) hysical) damage to (description of city or als or business firms) would like to (rebuild or reancial assistance to do so.
. .	equest that the Small Business Administration area and make its program available to the
	Official – City or County
	Official
	Official

PLEASE FORWARD A COPY TO MT DES

cc: Administrator
Montana Disaster and Emergency Services Division
P.O. Box 4789
Fort Harrison, Montana 59636-4789

ATTACHMENT 7 ["Click Here" for Word Version]

DROUGHT DESIGNATION REQUEST

(Make sure you forward a copy of this document to MT DES immediately.)

(Date)			
Govern State C	onorable nor of Montana Capitol , MT 59620		
Dear G	overnor	:	
			vere drought conditions. These he local economy, mainly livestock
	the process for obtaining of Agriculture.	County Commissione aining a drought disa	ers respectfully request your ster designation from the
Tha	nking you in advand	ce for your assistance	e concerning this matter.
		BOARD OF	COUNTY COMMISSIONERS
cc:	Administrator Montana Disaster P.O. Box 4789	and Emergency Serv	vices Division

Fort Harrison, Montana 59636-4789

ATTACHMENT 8 ["Click Here" for Word Version]

EMERGENCY OR MAJOR DISASTER DECLARATION REQUEST

(Make sure you forward a copy of this document to MT DES immediately.)

The Honorable Governor of Montana State Capitol Helena, Montana 59620	
Dear Governor:	
On May 5, 1985, heavy rain began fall May 20, 1985. The rain and accompany with rapid snowmelt in the higher elevation their channels and cause widespread floor	ons, caused rivers and streams to leave
Flooding has caused extensive damage throughout the county. Over 125 families and private facilities, 30 businesses have are extensive and public facilities have su	s are homeless and sheltered in public sustained damage, agricultural losses
Local emergency and disaster plans h personnel and resources have been com of disaster has been declared.	ave been activated; county funds, mitted to disaster operations and a state
Based on preliminary damage assessing sectors, we believe that the disaster is of the resources will not be capable of effective we ask that you submit a request to the For disaster exists for this county under proposater Relief and Emergency Assistant	such magnitude that local and state ly alleviating the situation. Therefore, President to declare that an emergency ovisions of the Robert T. Stafford
	(Chairman or Mayor)
	Member
	Member
cc: Administrator	

Administrator
Montana Disaster and Emergency Services Division
P.O. Box 4789
Fort Harrison, Montana 59636-4789